# REPORT OF THE AUDIT OF THE ROWAN COUNTY CLERK

For The Year Ended December 31, 2010



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE ROWAN COUNTY CLERK

#### For The Year Ended December 31, 2010

The Auditor of Public Accounts has completed the Rowan County Clerk's audit for the year ended December 31, 2010. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees decreased by \$20,895 from the prior year, resulting in excess fees of \$61,844 as of December 31, 2010. Revenues decreased by \$58,908 from the prior year and expenditures decreased by \$38,013.

#### **Debt Obligations:**

Lease agreements totaled \$135,844 as of December 31, 2010. Future payments of \$135,844 are needed to meet these obligations.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Jim Nickell, Rowan County Judge/Executive The Honorable Jean Bailey, Rowan County Clerk Members of the Rowan County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Rowan County, Kentucky, for the year ended December 31, 2010. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2010, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 7, 2011 on our consideration of the Rowan County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



209 ST. CLAIR STREET



The Honorable Jim Nickell, Rowan County Judge/Executive The Honorable Jean Bailey, Rowan County Clerk Members of the Rowan County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Rowan County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

June 7, 2011

#### ROWAN COUNTY JEAN BAILEY, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2010

Re	venu	ies
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State Grants		\$ 24,807
State Fees For Services		7,747
Fiscal Court		36,412
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 674,526	
Usage Tax	1,353,391	
Tangible Personal Property Tax	1,267,777	
Other-		
Fish and Game Licenses	3,109	
Marriage Licenses	7,277	
Miscellaneous	232	
Affordable Trust Fund	20,376	
Lien Release	11,312	
Deed Transfer Tax	38,568	
Delinquent Tax	 346,329	3,722,897
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	10,039	
Real Estate Mortgages	22,721	
Chattel Mortgages and Financing Statements	50,399	
Powers of Attorney	2,047	
Liens and Lis Pendens	7,567	
Releases	6,672	
All Other Recordings	5,809	
Charges for Other Services-		
Candidate Filing Fees	1,720	
Copywork	5,444	
Postage	694	
VTR Application Fee	 5,626	118,738

#### **ROWAN COUNTY**

#### JEAN BAILEY, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2010

(Continued)

#### Revenues (Continued)

Interest Earned				\$ 450
Total Revenues				3,911,051
<u>Expenditures</u>				
Payments to State:				
Motor Vehicle-				
Licenses and Transfers	\$	469,311		
Usage Tax		1,308,335		
Tangible Personal Property Tax		551,175		
Licenses, Taxes, and Fees-				
Fish and Game Licenses		2,968		
Delinquent Tax		58,381		
Legal Process Tax		17,501		
Affordable Housing Trust		20,376	\$ 2,428,047	
Payments to Fiscal Court:				
Tangible Personal Property Tax		77,756		
Delinquent Tax		19,295		
Deed Transfer Tax		36,639		
Miscellaneous		144	133,834	
Payments to Other Districts:				
Tangible Personal Property Tax		588,131		
Delinquent Tax		167,798	755,929	
Domiquent Tun	-	107,770	155,727	
Payments to Sheriff			25,875	
Payments to County Attorney			44,907	

#### **ROWAN COUNTY**

#### JEAN BAILEY, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2010

(Continued)

#### Expenditures (Continued)

Operating Expenditures:				
Personnel Services-				
Deputies' Salaries	\$ 186,442			
Employee Benefits-				
Employer's Share Social Security	19,093			
Contracted Services-				
Scanning and Indexing Records	38,400			
Computer Hardware Maintenance	13,678			
Library and Archives Expenditures	24,807			
Materials and Supplies-				
Office Supplies	31,112			
Other Charges-				
Dues	2,278			
Postage	6,012			
Miscellaneous	56			
Bank Charges	134	\$ 322,012		
Debt Service:				
Lease Purchases		 49,839		
T. (15 17			Φ	2.760.442
Total Expenditures			\$	3,760,443
Net Revenues				150,608
Less: Statutory Maximum				81,540
•				
Excess Fees				69,068
Less: Expense Allowance		3,600		
Training Incentive Benefit		3,624		7,224
Excess Fees Due County for 2011				61,844
Payment to Fiscal Court - February 8, 2011				60,000
Balance Due Fiscal Court at Completion of Audit			\$	1,844

<sup>\*</sup> The Clerk paid the additional excess fees due on June 7, 2011.

### ROWAN COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2010

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2010 services
- Reimbursements for 2010 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2010

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

ROWAN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.16 percent for the first six months and 16.93 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Rowan County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Rowan County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

ROWAN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

#### Note 4. Libraries and Archives Grant

The Rowan County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$8,004. The beginning balance in the grant account as of January 1, 2010 was \$18,844. During the year, the County Clerk received \$8,004 in grant receipts and earned \$6 in interest. Funds totaling \$24,807 were expended during the year. The unexpended grant balance was \$2,047 as of December 31, 2010.

Note 5. Leases

The Rowan County Clerk's office was committed to the following lease agreements as of December 31, 2010:

					Bal	ance As Of
Item	M	onthly	Term Of	Ending	De	cember 31,
Purchased	Pa	yment	Agreement	Date		2010
Hardware	\$	4,384	60 months	April 2012	\$	70,144
Software License &						
Service Agreement	\$	3,200	60 months	April 2012	\$	51,200
Copier	\$	306	60 months	January 2013	\$	7,650
Copier	\$	274	60 months	January 2013	\$	6,850

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Jim Nickell, Rowan County Judge/Executive The Honorable Jean Bailey, Rowan County Clerk Members of the Rowan County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Rowan County Clerk for the year ended December 31, 2010, and have issued our report thereon dated June 7, 2011. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Rowan County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Rowan County Clerk's financial statement for the year ended December 31, 2010, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Rowan County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

June 7, 2011